



Office of the Sangguniang Panlungsod

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5TH SANGGUNIANG PANLUNGSOD

CITY ORDINANCE NO. 23, S-2021

AN ORDINANCE STRENGTHENING YOUTH PARTICIPATION AND REPRESENTATION IN LOCAL DISASTER RISK REDUCTION AND MANAGEMENT OF THE CITY OF BAYBAY

HON. MARK MICHAEL O. UNLU-CAY

WHEREAS, the city government vehemently looks forward to the development of the youths in the field of leadership, sportsmanship and good governance, thereby molding them to become effective pillars of the nation in the near future;

WHEREAS, considering that the Disaster Risk Reduction Management Office is the lead agency in promoting disaster resiliency brought about by both man-made hazards and natural calamities, then it is designed to develop and recommend policy actions to enhance community resiliency to disasters that definitely demands the active and willing involvement of the youth sector;

WHEREAS, Section 12 of Republic Act 10121 otherwise known as the *Philippine Disaster Risk Reduction and Management Act of 2010*, recognizes the vital role of Barangay Disaster Risk Reduction and Management Committees (BDRRMCs) in setting the direction, development, implementation and coordination of disaster risk management programs in their territorial jurisdiction;

WHEREAS, Pursuant to Section 14 of Republic Act 10121, the Local Disaster Risk Reduction, Management Office (LDRRMO), the Local Disaster Risk Reduction and Management Council (LDRRMC), and the Sangguniang Kabataan (SK) Councils shall encourage community, specifically the youth, participation in disaster risk reduction and management activities, such as organizing quick response groups, particularly in identified disaster-prone areas, as well as the inclusion of disaster risk reduction and management programs as part of the SK programs and projects;

WHEREAS, it is but practical that the young people in the society be equipped with knowledge of readiness to foster their staunch participation for public awareness and information dissemination through the City Disaster and Risk Reduction Management Office (CDRRMO);

WHEREAS, the Local Government Unit shall establish adequate, effective, and enabling mechanism and support systems that will ensure meaningful participation of the youth in Local Governance and nation-building;

WHEREAS, to ensure maximum participation among the members of the Sangguniang Kabataan and the youth sector in the barangay in strengthening youth participation and

representation in Local Disaster Risk Reduction and Management, there is a need for the Sangguniang Panlungsod to enact an ordinance that will ensure the promotion of general welfare of its youth as an integral part of the society.

WHEREFORE, on motion of Honorable Mark Michael O. Unlu-cay and duly seconded by Honorable Philip L. Siu and Honorable Arturo Elisa O. Astorga,

BE IT ORDAINED, by the Sangguniang Panlungsod, City of Baybay in its 26th Regular Session assembled on July 1, 2021, as hereby is adopted, to wit:

SECTION 1. TITLE- This Ordinance shall be known as the "Local Youth Participation in Disaster Risk Reduction and Management Ordinance of the City of Baybay".

SECTION 2. DECLARATION OF POLICY— It is Hereby Declared as policy of the City of Baybay to promote and protect the physical, moral, spiritual, intellectual and social well-being of Filipino youth, inculcating in them patriotism and nationalism, and encourage their involvement in public affairs.

The City of Baybay recognizes the vital role of the youth in disaster-related efforts. Although they are one of the vulnerable and marginalized sectors in times of calamities, it cannot be argued that they are also potential and necessary partners in preparing of the City to ensure that there is proper youth representation and to mainstream youth participation in disaster risk reduction and management, and climate change adaption.

SECTION 3. DEFINITION OF TERMS- As used in this Ordinance, the following terms shall remain:

- a.) **Youth** shall refer to those persons whose ages ranges from fifteen (15) to thirty (30) years old as defined in Republic Act No. 8044. For the purpose of targeted programming for the youth, the age disaggregation shall be considered:

15-17 – child youth
18-24 – core youth
25-30 – adult youth;

- b.) **Youth Organizations** shall refer to those organizations whose membership / composition are the youth;
- c.) **Youth-Serving Organizations** shall refer to those registered organizations whose principal programs, projects and activities are youth-oriented and youth-related, and whose composition are not limited to the youth. The organization shall be duly recognized or accredited by proper local government registering entities;
- d.) **Adaptation-** the adjustment in natural or human system in response to actual or expected climatic stimuli or their effects, which moderates harm or exploits beneficial opportunities
- e.) **Capacity-** Or capability, is a combination of strengths and resources available within a community, society or organization that can reduce the level of risk or effects of a disaster, which may include infrastructure and physical means, institutions, societal coping abilities, as well as human knowledge, skills, and collective attributes such as social relationship, leadership, and management.

- f.) **Climate Change**- A change in climate that can be identified by changes in the mean and/or variability of its properties and that persist or an extended period typically decades or longer, whether due to natural variability or as a result of human activity.
- g.) **Disaster**- A serious disruption of the functioning of a community or a society involving widespread human, material, economic or environmental losses and impacts, which exceeds the ability of the affected community or society to cope using its own resources.
- h.) **Disaster Mitigation**- The lessening or limitation of the adverse impacts or impacts of hazards and related disasters.
- i.) **Disaster Preparedness**- The knowledge and capacities developed by the governments, professional response and recovery organizations, communities and individuals to effectivity anticipate, respond to, and recover from the impacts of likely, imminent or current hazard events or conditions.
- j.) **Disaster Prevention**- The outright avoidance of adverse impacts of hazards and related disaster through actions taken in advance such as construction of dams or embankments that eliminate floods risks, land use regulations that do not permit any settlement in high-risk zones, and seismic engineering designs that ensure the survival and functions of a critical building in any likely earthquake.
- k.) **Disaster Response**-Or disaster relief, is the provision of emergency services and public assistance during or immediately after a disaster in order to save lives, to reduce health impacts, to ensure public safety and to meet the basic subsistence needs of the people affected, which is predominantly focused on immediate and short- term needs.
- l.) **Disaster Risk**- The potential losses in lives, health status, livelihood, assets and services which could occur to a particular community or society over some specified future time period.
- m.) **Disaster Risk Reduction**- The concept and practice of reducing disaster risks through systematic efforts to analyze and management the casual factors of disaster, including reduced exposures to hazards, lessened vulnerability of people and property, wise management of land and environment, and improved preparedness for adverse events.
- n.) **Disaster Risk Reduction and Management**- The systematic process of using administrative directions, organizational and operational skills, and capabilities to implement strategies, policies, and improved coping capacities in order to lessen the adverse impacts of hazard and the possibility of disaster. Prospective disaster risk reduction management refers to risk reduction and management activities that address and seek to avoid the development of new or increased disaster risks, especially if risk reduction policies are not put in place.
- o.) **Emergency**- Unforeseen or sudden occurrence demanding immediate action.

- p.) **Mitigation**- Structural and non-structural measures undertaken to limit the adverse impacts of natural hazards, environmental degradation, and technological hazards and ensures the ability of at-risk communities to address vulnerabilities aimed at minimizing the impact of disasters. Such measures include, but are not limited to, hazards-resistant construction and engineering works, formulation and implementations of plans, programs, projects and activities, awareness raising, knowledge management, policies on land use and resources management as well as the enforcement of comprehensive land use planning, building and safety standards, and legislation.
- q.) **Post-Disaster Recovery**- The restoration and improvement of facilities, livelihood and living conditions of disaster-affected communities, including efforts to reduce disaster risk factors.
- r.) **Preparedness**- Pre-disaster actions and measures being undertaken within the context of reduction and management and are based on sound risk analysis as well as pre- disaster activities to avert or minimize loss of life and property such as, but not limited to, community organizing, training, planning, equipping, stockpiling, hazard mapping, insuring of assets, and public information and education initiatives.
- s.) **Rehabilitation**- Measures that ensure the ability of affected communities/areas to restore their normal level of functioning by rebuilding livelihood and damaged infrastructures and increasing the communities' organizational capacity.
- t.) **Resilience**-The ability of a system, community or society exposed to hazards to resist, absorb, accommodate and recover from the effects of a hazard on a timely and efficient manner, including the preservation and restoration of its essential structures and functions.
- u.) **Risk**-The combination of the probability of an event and its negative consequences.
- v.) **Risk Management**-The systematic approach and practice of managing uncertainty to minimize potential harm and loss.
- w.) **Vulnerability**-The characterized and circumstances of a community, system or assets that make it susceptible to the damaging effects of hazard which may arise from various physical, social, economic, and environmental factors such as poor design and construction of buildings, inadequate protection of assets, lack of public information and awareness, limited officials recognition of risk and preparedness measures, and disregard for wise environmental management.
- x.) **Vulnerable and Marginalized Groups**-Those that face higher exposure to disaster risk and poverty including but not limited to, women, children, elderly, differently-abled people and ethnic minorities.
- y.) **Youth Participation**-Refers to the process of involving the youth in the institutions and decision that affect their lives. Some of the expressions of youth participation are organizing groups for social and political actions, planning their

programs, and advocating their interest in the community. The usual objectives are raising consciousness, educating others and providing services.

SECTION 4. YOUTH REPRESENTATIVE IN THE BAYBAY CITY DISASTER RISK REDUCTION MANAGEMENT COUNCIL, ITS DUTIES AND FUNCTIONS – There shall be a youth representation through the Sangguniang Kabataan (SK) Federation President in the Baybay City Disaster Risk Reduction and Management Council (CDRRMC), and shall have the following duties and functions:

1. Provide youth lens in disaster risk reduction and management and environmental preservation and conservation activities of the city, acting as the connector and influencer to, and of, the broader section of the youth in the locality;
2. Participate in the budget process of the Baybay City Disaster Risk Reduction and Management Office (CDRRMC), including regular and consultative meetings and hearing relating to the local disaster risk reduction and management fund (LDRRMF);
3. Present position papers or written proposals on disaster risk reduction and management-related projects and programs include in the LDRRMF;
4. Propose disaster-related policies, programs and projects that may benefit the youth in particular and the city general, including but not limited to emergency preparedness trainings and workshops, tree planting, waste segregation, and clean up drives;
5. Serve as the focal point of the Sangguniang Kabataan for potential program and projects regarding disaster preparedness, risk mitigation and climate change adaptation;
6. Ensure that the youth are properly integrated in the city disaster risk reduction and management plan;
7. Establish standard operating procedures on the communication among the youth in the city for purpose of informing and mobilizing them especially when preparing for, responding to, and recovering from various disasters;
8. Lead the organizing and mobilization as may be necessary for the representation and strengthening of youth participation in disaster risk reduction and management;

SECTION 5. INSTITUTIONALIZATION OF THE DISASTER RISK REDUCTION AND MANAGEMENT PROGRAMS AND ACTIVITIES AMONG THE SANGGUNIANG KABATAAN, LOCAL YOUTH DEVELOPMENT COUNCIL AND YOUTH ORGANIZATIONS – It shall be a priority initiative of the Sangguniang Kabataan, Local Youth Development Council, and youth organizations to spearhead programs and activities that enable youth participation in disaster risk reduction and management programs and activities, such as but not limited to organizing quick response groups, particularly in identified disaster-prone areas.

SECTION 6. INCLUSION OF THE DISASTER RISK REDUCTION AND MANAGEMENT PROGRAM IN THE LOCAL YOUTH DEVELOPMENT PLAN, COMPREHENSIVE BARANGAY YOUTH DEVELOPMENT PLAN AND IN THE ANNUAL BARANGAY YOUTH INVESTMENT PROGRAM OF THE SANGGUNIANG KABATAAN – The

implementation and adoption of the Disaster Risk Reduction and Management Program in the annual 10% SK Funds in the Barangay is hereby institutionalized as a basic program of the Sangguniang Kabataan (SK), and as part of its youth development programs in every calendar year and shall be adopted in the Annual Barangay Youth Investment Program (ABYIP) and the Comprehensive Barangay Youth Development Plan (CBYDP).

SECTION 7. THE ROLE OF THE CITY DISASTER RISK REDUCTION AND MANAGEMENT OFFICE (CDRRMO) – It is the role of the City Disaster Risk Reduction and Management Office to extend technical assistance and support mechanisms to the Sangguniang Kabataan, Local Youth Development Council, and youth organizations on the implementation of the Risk Reduction and Management Program in the 92 Barangays.

SECTION 8. COMMUNITY DISASTER RISK REDUCTION AND MANAGEMENT (DRRM) ORGANIZATIONS - To operationalize and maximize youth participation at the grassroots level, youth group shall be organized within each barangay of the city, having the SK Chairperson as the President, and the SK Committee on Disaster Risk Reduction and Management as an ex-officio member. The said organization shall have the following characteristics;

- 1.) Such youth organization shall be formed to act as support group to their barangays to enhance the level of readiness and resiliency of the barangays within which they are a part of;
- 2.) The member shall undergo capacity development trainings and seminars under a training course specially developed for the youth and their specific community functions and roles, by a network of DRRM, Climate Change Adaptation, and readiness and resiliency agencies and organizations of the city, particularly a part of the programs of Baybay City Emergency Response (BERU).
- 3.) The membership qualifications and procedures for training, their organizational linkages with barangay, and their specific roles and responsibilities shall be formulated by a Technical Working Group (TWG) composed of representatives of accredited youth organizations, the BERU, and other stakeholders in DRRM and Climate Change Adaptation groups in the City of Baybay.

SECTION 9. THE SALIENT FEATURES OF THE DISASTER RISK REDUCTION AND MANAGEMENT PROGRAM AND ITS ACTIVITIES – To ensure appropriate implementation of the Disaster Risk Reduction and Management Program, the Sangguniang Kabataan and the youth organizations are enjoined to observe and adopt the salient features of this program as per RA 10121 Framework, as follows:

- a.) Disaster Prevention, Mitigation, Preparedness, Response, Rehabilitation and Recovery.
- b.) Community-based Disaster Risk Reduction and Management Trainings
- c.) Climate Change Adaptation
- d.) First-Aid and Basic Life Support
- e.) Natural and Man-made Disaster
- f.) DRRM Summer Youth Camp
- g.) Skills Enhancement Youth Camp
- h.) Life Coaching and Mental Health Advocacy
- i.) Other significant DRRM related programs and activities

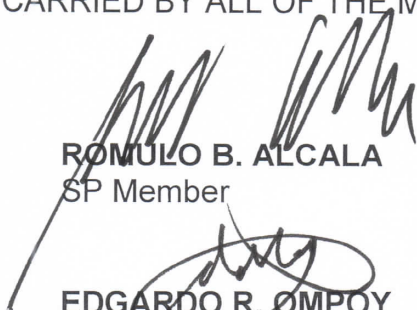
SECTION 10. Separability Clause. The provisions of this Ordinance are hereby declared separable and if one or more provisions are held invalid, or unconstitutional, the remaining provisions hereof are not affected and shall remain valid and in full force and effect.

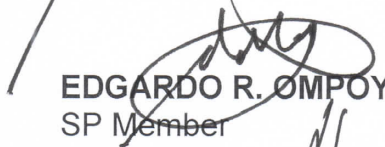
SECTION 11. Repealing Clause. All ordinances, rules and regulations, or parts thereof, the provision of which are in conflict with or contrary to, the provision of this Ordinance are hereby repealed, amended and modified accordingly.

SECTION 12. Effectivity Clause. This Ordinance shall take effect 15 days upon its approval by the Sangguniang Panlalawigan and after due compliance with all the requirements as provided for under R.A. 7160, otherwise known as the Local Government Code of 1991.

Enacted: July 1, 2021.
Baybay City, Leyte, Philippines.

CARRIED BY ALL OF THE MEMBERS PRESENT:

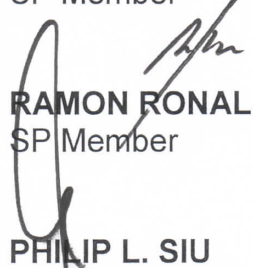

ROMULO B. ALCALA
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Ex-Officio SPM

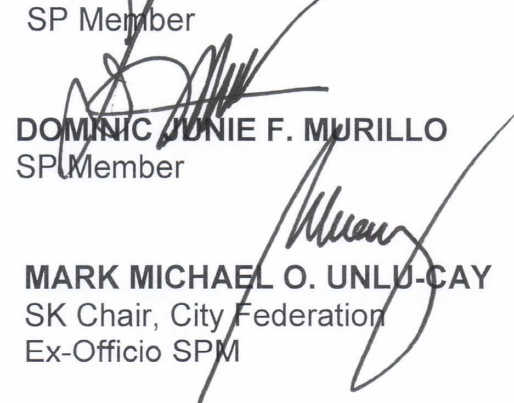

DR. FULTON IKE C. ARRADAZA
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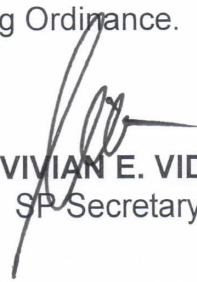

JORGE V. REBUCAS
SP Member


DOMINIC JUNIE F. MURILLO
SP Member


MARK MICHAEL O. UNLU-CAY
SK Chair, City Federation
Ex-Officio SPM

RESOLVED FURTHER, that certified copies of this ORDINANCE be furnished to the City Mayor Honorable Jose Carlos L. Cari, City Administrator Deogracias E. Pernitez; City Legal Officer, Atty. Avito C. Cahig, Jr.; City Budget Officer, Raul Mabini; City Accountant Jay Ryan Austero; OIC - City Treasurer Gina Cabras, CLGOO Juvy C. Pedrera, and to all other offices/agencies/entities concerned for their information, guidance and appropriate action.

I HEREBY CERTIFY to the correctness of the foregoing Ordinance.


ATTY. VIVIAN E. VIDALLON
SP Secretary

Attested & Certified True & Correct:


ATTY. ERNESTO M. BUTAWAN
City Vice Mayor, Presiding Officer

Approved by His Honor:


ENGR. JOSE CARLOS L. CARI
City Mayor

Date Approved: 1-11-22